

Town of Lamoine Millard Billings, Code Enforcement Officer 606 Douglas Hwy Lamoine, ME 04605

(207) 667-2242

To: Lamoine Board of Appeals

From: Millard Billings, Code Enforcement Officer Re: Shubert v. Code Enforcement Officer/Young

Date: November 23, 2015

Thank you for allowing me to present the pertinent information to the above referenced appeal before your board. Based on the information provided to me, the appeal that was filed claims that a Shoreland Zoning permit that I issued was issued in error. This will help lay out the time line of the events that occurred, the interpretation of our local Shoreland Zoning Ordinance and state guidance provided in such instances.

- 1. On Monday, September 21, 2015, I received an application (CEO Exhibit 1 8 pages) from Frank (Mike) & Wendy Young to construct a breezeway between their existing residence on Ice House Lane and an existing garage. While meeting with the Youngs, and after quickly consulting with the property tax records, we wrote in the incorrect lot number on tax map 12 as lot 46. The correct lot number should have been 21. After review of the information and sketch plan that were part of the permit application, I granted both a building and a Shoreland Zoning permit (CEO Exhibit 2). The review criteria in the Shoreland Zoning Ordinance (CEO Exhibit 15 5-pages) guided my decision to grant the permit finding:
 - An existing structure (a residence) was non-conforming (CEO Exhibit 1)
 - Section 12(c) of the Shoreland Zoning Ordinance allows for expansion of a non-conforming structure by less than 30% as measured in floor area or volume. (CEO Exhibit 15)
 - The proposed structure was not an expansion toward the water body.
 (CEO Exhibit 1)
 - The land use was an accessory structure (a breezeway) in the Limited Residential Zone (CEO Exhibit 11), and the Code Enforcement Officer is the issuing authority in that zone. (CEO Exhibit 1 & 15)
 - The proposed structure was set back at least 100-feet from the high water mark. (CEO Exhibit 1, 15)
 - The proposed structure was not on a highly unstable or unstable Coastal Bluff (CEO Exhibit 12 – 2 pages, CEO Exhibit 15).
- 2. On Monday, September 28, 2015, Administrative Assistant Stuart Marckoon informed me that the lot number that was on the permits and the application were incorrect and should have been Map 12 Lot 21 instead of 46. He said that he had corrected the lot number on the application form so that it reflected lot 21 which coincides with the physical location of the application form (CEO Exhibit 1 Page 1)
- 3. On Tuesday, October 13, 2015 I received a message from Mr. Marckoon via electronic mail (CEO Exhibit 3) reporting that William Shubert had dropped off a communication in regard to the permit that was issued (CEO Exhibit 4 3 pages). Because I normally work on Monday, but October 12, 2015 was a holiday, the plan was that I hold office hours work on Wednesday, October 14,

2015. I had previously worked in the office on October 5, 2015, attended a Planning Board meeting that night, and again on October 7, 2015. On October 8, 2015 I left for West Virginia, returning to work on October 14, 2015.

4. On Wednesday, October 14, 2015, Mr. Shubert was waiting at the Lamoine Town Office when I arrived at 1:00 PM. He seemed surprised that I had not read his letter already, and appeared to be upset when I told him I would take no action until I had an opportunity to review the application, his complaint and the Building and Land Use and Shoreland Zoning Ordinance. I suggested to Mr. Shubert that he might wish to file an appeal with the Board of Appeals as the 30-day right to appeal would expire in about 7-days (October 21, 2015).

5. On Monday, October 19, after reviewing the application, complaint and the ordinances, I issued a Stop Work Order and a Notice of Violation (CEO Exhibit # 5 – 3 pages) The reason for the violation is that the proposed breezeway was less than 125-feet from the high water mark, which requires that a surveyor place stakes at the 100-foot mark. (CEO Exhibit 15 – Section 15B)

6. On Friday, October 23, I had a telephone conversation regarding this matter with Mike Morse of the Department of Environmental Protection (Shoreland Zoning).

- 7. On Monday, October 26, 2015, I received a letter from Jonathan Stewart of Pisga and Day Land Surveyors stating that he had placed a stake at the 100-foot line showing that point of the setback from the normal high water line. (CEO Exhibit 6). I visited the lot in question to conduct a site inspection, measuring buildings and setbacks. I observed the stakes placed by Mr. Stewart (CEO Exhibit 7). I also calculated the total lot coverage of the existing and proposed buildings to be 4,113.17 square feet (CEO Exhibit 8 – 2 pages). The Lamoine property tax card (CEO Exhibit 9 - 4 pages) indicates the lot to be 1.53 acres in size, or 66,646.8 square feet. Removing 2,100 square feet of road leaves a total of 64,546.8 square feet. The proposed lot coverage with the breezeway totals 6.3% of the land area, leaving 2,341.51 square feet remaining as available for development. The Shoreland Zoning Ordinance allows for a maximum of 10% lot coverage. I told Mr. & Mrs. Young that I was lifting the Stop Work Order and in my opinion they were in compliance and the Notice of Violation was rescinded. I informed them that Mr. Shubert had filed an administrative appeal with the Lamoine Board of Appeals, and advised it would probably be in their best interest not to start any construction until after the Board of Appeals had reached a decision.
- 8. Several additional considerations include the historic record of the existing dwelling as shown on the property tax cards (CEO Exhibit 9), the Lamoine Property Tax Map (CEO Exhibit 10), which verify the building and lot size measurements. I also consulted both the Maine Shoreland Zoning Handbook for Shoreland Owners (CEO Exhibit 13, 3-pages) for guidance on non-conforming structures. In regard to the 30% expansion rule, it is "based on both the floor area and the volume of the structure as it existed on January 1, 1989, but only applies to the part of the building that is within the required setback....". The Municipal Code Enforcement Officers Training and Certification Manual (CEO Exhibit 14, 3 pages) makes a similar reference.

Based on the evidence presented and the supporting documentation, I believe that the Shoreland Zoning and Building and Land Use Permits were issued correctly.

CEO Exhibit List

EX#	Description	Pages
1	Construction Application	8
2	Copy of Building and Shoreland Permits	1
3	E-mail from Adm Asst to CEO re lot #	1
4	Letter from W. Shubert to CEO Dated 10/12/15	3
5	Notice of violation, Stop work order	3
6	Letter from Jonathan Stewart re: setback stakes	1
7	Pictures of setback stake placement	1
8	Sketch plan of existing home and garage and proposed	2
	breezeway with square footage calculations	
9	Property tax cards (current, past)	4
10	Property tax map of Map 12 Lot 21	1
11	Shoreland Zoning Map	1
12	Coastal Bluff Maps	2
13	Except of Shoreland Zoning Handbook for owners	3
14	Except of CEO Training Manual on Shoreland Zoning	3
_15 <u> </u>	Excepts of Lamoine Shoreland Zoning Ordinance	5

Respectfully submitted,
Muland Dulling

Millard Billings, Code Enforcement Officer



Town of Lamoine Construction Application

This section to be Map Lot	completed by Code Enforcement YES Zone LRS	nt Officer Shoreland Zone	e YES Flood Zo	ne_ <i>WH</i>
Fee Cal	'8M Iculation 72, cd	_ Date Received_	9/21/15	ne_ <i>WH</i> Permit Number_/5-
Building	Permit Shoreland	l Permit F	loodplain Hazard	l Permit
the information conta their compliance nec	pplies for a construction permit for ained within this application. An cessary to obtain a permit. The ons will NOT be processed.	y Federal, State or Lo	cal statutes, or regulat	ions shall be applicable and
	er, Applicant & Contrac			
Owner		Applicant		Contractor
Name	WIKE & MENDY YOUNG	MIKE ALSO	WENDY YOUR	MATTHEW BELGIN
Mailing Address				
City, St. Zip	113 BOHN ELLSWOLTH, ME			
Home Phone	207-216-41Ldo			
Work Phone	204 2000 71000			
Cell Phone				
	^			
Email	fmyoung@gmail.com			
	of property (road name & estions below Yes* N	number) <u>71 10</u>	32	N. III
re Current Uses non		Well		\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \
re State or Federal F			ater Co Customer?	
State or Federal Fu I lot created by divisi	• •	Septic System Subdivision na		
ot in the past 5 years				
f yes, attach explana	ation to application			
	posed Construction Active, fill in dimensional information)			uested on Page 3
New Dwelling U				Accessory Uses Sq Ft
Manufactured H				Garage/Shed/Barn
Mobile Home*			<u></u>	Deck
Change of Use		2450		Shore Access
Expansion	0 250	36050		
☐ Recreational Ve	enicie* ease describe in space bel	OW)		
and Activity. (FR	ease describe in space bei	OW)		
CONSTRUCTIO	N OF A BREEZ	E WAN (Fra	CITSEN EN	-1 C10 AC E

HOUSE PER ATTACHED DRAWING

Section IV – Demographic & Assessment Information

For new dwelling units only – • Estimated Construction Costs \$ • Number of Bedrooms • # Full Time Residents # Part Tim	e Residents # Children under 18
List any in-home occupations proposed Section V – Important Dates Starting Date: OCTOBEL 1, 2015 Estir	
Section VI – Shoreland Zoning (if applicable) Affected Waterbody Easter Bay Is clearing of trees and other vegetation required Is earth moving activity greater than 10CY?Y Is setback less than 125 feet from high water man	Distance from normal high water <u>\lambda \textstyle \te</u>
Section VII – Flood Zone Information Is the proposed development located within a Floor If Yes, complete the information below	od Hazard Area?YesNo
1. Fillingcubic yards of fill 2. Excavation cubic yards removed 3. Pavingsquare yards paved 4. Drilling 5. Miningacres mined 6. Dredgingcubic yards dredged 7. Leveecubic yards in levee 8. Damacres of water surface Flood Zone (check one)A&AEFloodway Elevation of lowest floor (NGVD) for all structu Grade elevation at lowest grade adjacent to the Distance in feet of confluence or Corporate lim f in Flood Zone AE or A1-A30, Nearest Cross S	11. Water Dependent Use A. Dock Dimensions B. Pier Dimensions C. Boat Ramp Dimensions 12. Floodproofing 13. Other (explain) V_V&VEZOAH res: e existing or proposed wall:(NGVD) it feet Section References on
lazard Development Ordinance) will be met. If a water	evelopment standard (set forth in ARTICLE VI of the Flood course is to be altered or relocated, describe in detail and its. Include certification from a licensed surveyor that the
lame of Surveyor/Architect/Engineer	License #

Section VIII - Additional Information or Attachments Required

- If property is not currently assessed to listed owner, please attach record of ownership
- If applicant is signing, please attached signed permission from owner to make application
- Attach any state or federal permits required
- If a dwelling unit, attach 3 copies of HHE200 form and applicable internal plumbing permit applications
- If driveway opens on public road, attach Lamoine Road Opening Permit Application, or MDOT approved road opening permit
- For Shoreland Zone applications with less than 125' setback, attach certification from registered surveyor that markers are placed to establish the 100-foot setback & elevation from the normal high water mark.
- Please supply all information requested on pages 5 and 6 or attach plans with required information.

Section IX - Signature

Signature by the applicant indicates an awareness of the requirements of the Lamoine Building and Land Use Codes, the Lamoine Shoreland Zoning Ordinance, and the Floodplain Hazard Development Ordinance for the Town of Lamoine. Submission of this application constitutes an application for a Certificate of Occupancy. A Certificate of Occupancy must be obtained before the structure hereby permitted is used!. BUILDING PROJECTS MUST MAKE SUBSTANTIAL START WITHIN ONE YEAR OF APPROVAL AND SUBSTANTIAL COMPLETION WITHIN TWO YEARS. SHORELAND PERMITS EXPIRE IN ONE YEAR.

For those lands which fall within the Lamoine Shoreland Zoning area, a signature on this application indicates that the applicant has read the current Shoreland Zoning Ordinance and agrees to comply with all its requirements if a permit is issued.

For new structures or substantial improvements within the Flood Hazard Area, an approved permit will allow construction up to the establishment of the lowest floor. At that point, the applicant must provide an elevation certificate establishing actual floor elevation. Upon satisfactory documentation to the community (CEO), the construction may continue. The applicant understands and agrees that:

- ⇒ the permit applied for, if granted, is issued on the representations made herein;
- ⇒ that any permit issued may be revoked because of any breach of representation;
- ⇒ that once a permit is revoked all work shall cease until the permit is reissued or a new permit is issued;
- ⇒ any permit issued on this application will not grant any right or privilege to erect any structure or use any premises described for any purposes or in any manner prohibited by the ordinances, codes, or regulations of the Town of Lamoine
- ⇒ The applicant hereby gives consent to the Code Enforcement Officer or designated Town Official to enter and inspect activity covered under the provisions of the Floodplain Management Ordinance
- ⇒ If issued, the permit will be posted in a conspicuous place on the premises in plain view and;
- ⇒ If issued, the permit will expire if no work is commenced within 90 days of issuance (flood hazard only)

I hereby certify that all the statements in, and the attachments to this application are a true description of the existing property and the proposed development project.

Signature

Date

9/20/2015

Application Fees:

	Residential Building	Commercial* Building	Shoreland		
Non-roofed	.05/sq. ft.	.10/sq. ft.	Non commercial	.10/sq ft	
Roofed	.10/sq. ft./floor	.20/sq. ft/floor	Commercial	.20/sq ft	
<100 sq. ft.	No charge	No charge	<100 sq ft	\$10.00	

^{*}Included Commercial, Industrial, Multi-Family. See Site Plan Review Ordinance, Subdivision sections for additional fees.

Lamoii

For Use by the Code Enforcement Officer On	nly
Application Number 1537 Date Received	9-21-15
Fees Collected: Building Permit \$ \$ZO Permit \$ Flood Hazard \$ Total \$	9-21-15 36.00 36.00 36.00 8 36.00 8 72.00 Receipt #
Action Taken: Muller Bullery Signature	<u>1</u> 9-21-15
TXI.	Date SSWD Permit #
5 7	DEP Permit #
	nternal Plumbing Permit#
	Other Permits (List)
Routed to Planning Board	arior i orimico (Lioty
Routed to Appeals Board	
Planning Board Action	Appeals Board Action
Date Received	Date Received
Public Hearing Date	Public Hearing Date
Notices Mailed by:	Notices Mailed by:
Action Date:	Action Date:
Action Taken Approved Denied	Action Taken Approved Denied
Denial Reasons or Conditions	Denial Reasons or Conditions
, Chair/Secretary	, Chair/Secretary Signature

Elevations - Please show a picture of the proposed development and its height and shape above ground. You may attach formal building plans and drawings in lieu of these pages if you wish.

Front or Rear View	Side View

Floor Plan

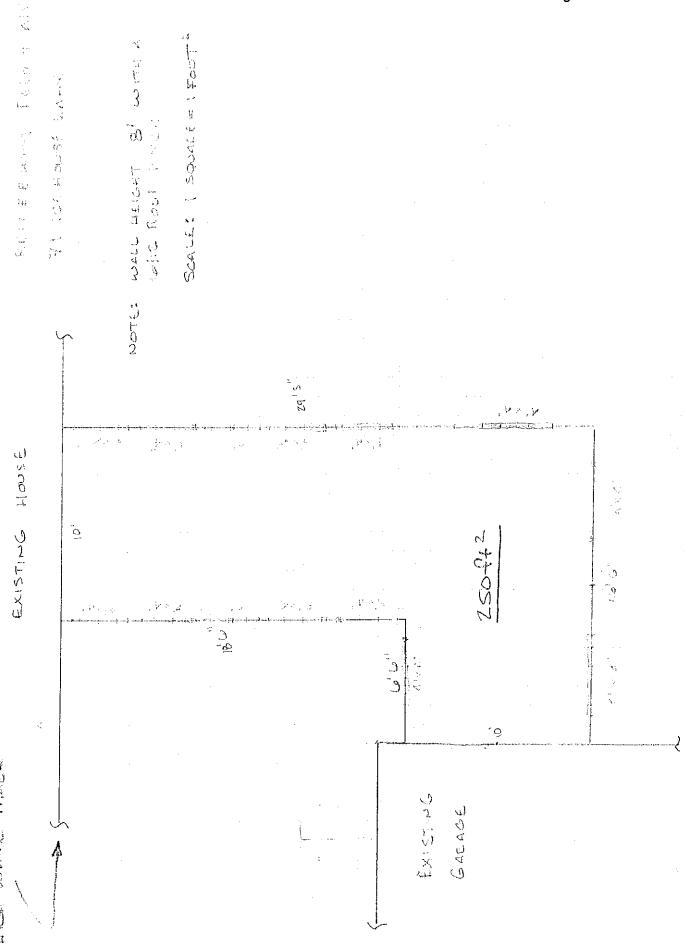
Scale = feet

CEO Exhibit 1 Page 6

PLOT PLAN PLEASE INCLUDE ALL SETBACK DISTANCES FROM:

Property Boundaries, Roads, Streets and rights of way, all wetlands and waterbodies, any existing wells and septic systems. Include 100 foot shoreland set back and/or flood elevations if applicable. Show all proposed decks & porches. Please identify all abutter names. (You may attach your own plot plan if you desire)

Scale	==	feet



FDGE OF HOUSE 125' FROM

Town of Lamoine - Code Enforcement Rcceo Exhibit 1 Page 8

Subdivision Autograveyard 310

Received From: Michael/Wendy Young Dai Receipt # The amount of Seventy two and 00/100 US Dollar \$72.00 **Building Permit** 36.00 Map Lot Property Owner's Name Shoreland 36.00 Michael & Wendy Young Plumbing 12 46 Siteplan Permit # 15-37 Gravel Flood Appeal

Received by

Stuart Marckoon

CEO Exhibit 2

Town of Lamoil

	Биі	iaing/	Lana U	se Per	mu
	Date of	Issue 9/	121/15	Map_ <u>/</u>	2
	Name ///		dy Young	_	
Permit Number/	537	Issued	By Millan	Beller	<u></u>
Type of Project: <u>/</u>	regum	y connect	tog huse +	sarazi .	360 eg fo
Foundation Setback Checked	Fina	il Inspection Da	te Cèrti	ficate of Occup	ancy Date

Foundation Setback Checked	Final Inspection Date	Certificate of Occupancy Date

NO OCCUPANCY WITHOUT PERMIT

This card must be visible from the lot frontage Building permits expire in two years

Lamoine CEO 667-2242



Town of Lamoine

Shoreland Zone Permit

Map_/2_	Lot_46	Zone LRS
Issued to: Milu ou	Wendy Young	Date: 9-21-15

I at 4/2

The above described project complies with the Town of Lamoine Shoreland Zoning Ordinance and is hereby issued this permit to commence construction within the Shoreland Zone.

Fee: 36.00	Issued by	Miller	1 Blerg
Associated Build			

CO Exhibit 3

Town of Lamoine

From:

Town of Lamoine <town@lamoine-me.gov>

Sent:

Tuesday, October 13, 2015 8:36 AM

To:

'Code Enforcement Officer (ceo@lamoine-me.gov)'; Millard Billings (mbillings46

@yahoo.com)

Subject:

Complaint/Appeal, inspection request

Hi Millard,

A couple of things have come in in advance of tomorrow. Brian Walls would like an internal plumbing inspection on the Collins Project (the application came in late last week and is sitting on your desk.) His number is 460-5295.

A William Shubert dropped off a rather lengthy request questioning the permit issued to Mike and Wendy Young and whether it is in conformance with the Shoreland Zoning Ordinance. They are concerned that all the material is in place and it looks like they are getting ready to start, but this might not qualify for a construction permit. There is an envelope on your desk about that as well.

Stu

October 12, 2015

Dear Lamoine CEO,

We have reviewed application 15-37, an addition to our neighbor's home, and have found it lacking in required details.

During that review we identified six potential discrepancies that we feel require further review and/or action. We would like to meet with you and discuss those. We also request that the normal appeal period be extended from the date that the actual lot number was published to the public. That would be October 7th, when a call was placed for clarification to the Town Manager.

The lot involved is Map 12 Lot 21. It was erroneously listed on the permit list as Map 12 Lot 46. That has now been corrected. This lot is shown to have had three prior property improvements since the current owners purchased the property. They are permits 13-29, 13-15 and 12-08. Our concerns are complicated by omissions on application 13-29; specifically the side yard setback and related driveway and road constructions.

1. NON-Conforming or conforming?

On the permit, 15-37 the box listing conforming or non-conforming is checked to be conforming. On a permit in 2013 13-29, for the second garage, the lot was identified as non-conforming. This home "lot" does not conform to current Lamoine Shoreland zoning regulations with respect to shore set backs and shore frontage. All of the current primary residence is located less than 100 foot from the normal high tide line. In addition, the coastal bluff has had significant plant disturbance and erosion recently, and may/could now be considered unstable, which would complicate measurements further.

2. 100 foot survey request.

No formal survey or indications that the CEO has acknowledged a survey and the placement of 100 foot setback stakes, as required by code, has been accomplished either prior to or during the current ownership. In fact, in comparing the two latest permits (permit 2015 and permit 2013), two different setbacks have been drawn and labeled on the plan by the current home-owner. On the garage permit 13-29, the back or north wall of the home is described as 100 feet from the water. On the addition permit that same corner is labeled as being 120 feet from the mean high tide line. Which is correct? Perhaps it is time to insist that a survey be performed.

Applicant seems to be confused. Sec 15.B1 references Normal High Water Line. Mean High Tide, while advantageous to the applicant, is irrelevant.

3. Potentially Exceeds the 10% or 20% rule.

The first 250 feet of Shoreland Zone. Map12-Lot 21 "house-lot" as described in the current deed is a 141ft wide property x 250 ft setback = 35,250 square foot. Max. of 20% = 7,050 square foot surface, 10% would be 3,525 square foot. Current 1500, 1339 and 60 square foot buildings and associated access ways exceed the 10% limit if added together. Coverage within shoreland zone by State Statue is 20%, Lamoine BLU Sec. 15.B.5 set the limit at 10% and BLU 0.(3) calls for 25% when including the septic area.

We believe that the owner has exceeded the 20% rule in terms of impervious surfaces with the current driveways to and around the newest (largest) garage addition, and the driveway to the shed. In addition to not being permitted, to our knowledge, they violate BLU Sec F.2. and I. with respect storm water runoff and retention of same on site because the site has been built up above normal grade.

Again, it would help if there were a site plan showing all the current driveways and access points with dimensions so that this could be formally determined. A rough calculation of the current driveway to the newest two bay garage shows a 90 foot driveway averaging 25 feet wide. There is also a driveway around this garage and over to the front/back door of the home, continuing around to the shed (which does not appear in any of the permit applications). There should also be inclusion of a deed recorded roadway easement that runs across the property.

4. Potential violation of side/back setback.

Since the side lot lines are not drawn on the plans submitted in 2013, there is no information as to where structures are located in relation to the side lot line. Our estimated measurements include a 10 foot "driveway" along the east side of the garage, but less than 15 foot between the driveway and lot lines on east side. In addition, the "garden shed" has been moved and relocated less than 25 foot from the west lot line. A driveway has been constructed between the shed and the home that is not indicated on the submitted plans.

5. Potential for "bunkhouse" in current garage.

The addition of three large picture windows on the first and second floors not described on the permit for 2013 13-29 structure and its pending connection to the primary residence, plus recent insulation and heating installation could create a bunkhouse, which is prohibited in the shoreland zone.

6. BLU Definition of "Accessory Structure".

"A deck or similar extension of the primary structure or a garage attached to the principal structure by a **roof** or common wall is considered part of the principal structure." The proposed breezeway meets this definition. In one case the southern end of the "garage" structure is framed for future separate use other than motor vehicle use. It is estimated to be more than 600 sqft. Coupled by an approximate 360 sqft of breezeway, the total exceeds the 401 sqft allowable expansion of the principal structure. In a second case the "roof" the breezeway combines 1500sqft of the garage to the 1339 sqft of the principal structure.

In summary, we feel that Permit 15-37 should have been denied. It is incomplete with respect to the information necessary to truly evaluate the impact of the proposed project on the compliance of the lot, as a whole, to both BLU and Shoreland standards. If it were complete, we believe that it would be denied for any or all of the previously stated reasons.

It appears that construction is about to start. A cease and desist order would be appropriate at this time until all issues are resolved. We expect a response within the week. Thank You for your immediate attention to this matter.

Sincerely,

William M. Shubert, Jr.

Copy: Chair, Planning Board Chair, Selectmen of Lamoine





Lamoine, ME 04605

(207) 667-2242

NOTICE OF VIOLATION/ORDER FOR CORRECTIVE ACTION

FIRST NOTICE

TO: Mike & Wendy Young, 113 Bohn, Ellsworth, ME 04605

You are hereby notified that you are in violation of the Shoreland Zoning Ordinance Town of Lamoine, Section 15B, Required Setbacks

Violation observed on October 19, 2015. On your property at 71 Ice House Lane in Lamoine on Map 12 Lot 21 of the tax maps of the Town of Lamoine made by James W Sewall Co., Old Town, Maine, dated 1973, and updated April 1, 2015, consisting of 21 maps, numbered 1 to 21, inclusive, on file at the assessor's office in the town of Lamoine. Being further described in Book 5669 Page 48 as found in the Hancock County Registry of Deeds.

Description of Violation: you applied for a Building Permit for your property at 71 Ice House Lane and did not include a copy of a survey showing the structure meet the 100 foot setback from the normal high water line. Without such a survey your structure must be setback 125 feet from the normal high water line. Stop all construction on this project until the survey and letter are submitted to the Town Office for review.

You are hereby ordered to take the following corrective action or measures no later than: November 19, 2015. You must provide the Town of Lamoine with a survey showing the 100 foot setback from the normal high water line and a letter from a registered surveyor as required by the Shoreland Zoning Ordinance Town of Lamoine, Section 15B, Required Setbacks.

This Ordinance shall be enforced in accordance with Title 30-A MRSA Paragraph 4452." Title 30-A M.R.S.A. § 4452 establishes a fine of \$100 to \$2,500 for each violation of the Ordinance. (A separate fine will be assessed for each day a violation continues). If you refuse to enter into a consent agreement and to pay the requested fine, or if the Code Enforcement Officer believes a court action is warranted, court action may be brought against you. The Town will seek an order for corrective action, a substantial fine, plus its Attorneys' fees and costs in such an action.

As permitted by the Shoreland Zoning Ordinance Town of Lamoine Section 16 Subsection I, an appeal of this enforcement action may be taken to the Zoning Board of Appeals within thirty (30) days of the date of this order, by submitting to the clerk of the Zoning Board of Appeals a written statement and application of the relief requested and why it should be granted. Failure to exercise this administrative procedure will jeopardize your right of appeal.

Please contact the Code Enforcement Officer if you have any questions concerning this violation and to make arrangements to satisfy the penalty. You <u>must</u> notify the Code Enforcement Officer when corrective action is taken. The Code Enforcement Officer is available at the Town Office on Mondays 1-4 P.M., phone 667-2242.

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LEGAL NOTICE

Date: October 19, 2015

WHEREAS, violation of Section <u>15(B)</u> of the <u>Shoreland Zoning</u> Ordinance/State of Maine Statutes have been found on these premises, IT IS HEREBY ORDERED in accordance with the above Code/State Statute that all persons cease, desist

STOP WORK

At once pertaining to construction, alterations or repairs on these premises known as:

Map 12, Lot 21, setback of less than 125 feet requires survey and marked with stakes and a letter from surveyor

All persons acting contrary to this order or removing or mutilating this notice are liable to arrest unless such action is authorized by the Code Enforcement Department of the Town of Lamoine.

Code Enforcement Officer

CEO Exhibit 5 Page 3



Stanley J. Plisga, Jr. Richard A. Day Norris G. Staples Henry J. Hunter, III

Gusta Ronson Brian P. Taylor Timothy F. Cady Patrick J. Donovan Jonathan M. Stewart Clark G. Staples Adam N. Robinson Keith E. Blauchard J. Patrick Pinkham

PLISGA & DAY LAND SURVEYORS

72 MAIN STREET BANGOR, MAINE 04401

TELEPHONE (207) 947-0019 (800) 734-0019 FAX (207) 942-9807

Email: js@wemapit.com

www.WeMapIt.com

CEO Exhibit 6

(201) 343-2303

710 New Limerick Road Linneus, Maine 04730 (207) 532-2695

dba Good Deeds 109 Main Street Belfast, Maine 04915 (207) 338-5743

October 22, 2015

Town of Lamoine ATTN: Code Enforcement Officer 606 Douglas Highway Lamoine, ME 04605

RE: Young Property - 71 Icehouse Road - Lamoine, Maine

Dear Code Enforcement Officer:

Yesterday, I visited to the Young parcel located at 71 Icehouse Road in Lamoine. I observed and located the normal high water line. I offset this line landward horizontally 100.00 feet in my computer. I staked this computed line in the vicinity of the existing house. I set 12 inch long iron spikes flush with the ground and set grade stakes marking the 100' line. I set at least three spikes and three grade stakes on both sides of the house.

If you have any questions or require further information regarding my understanding of the work performed, please do not hesitate to contact me.

Sincerely,

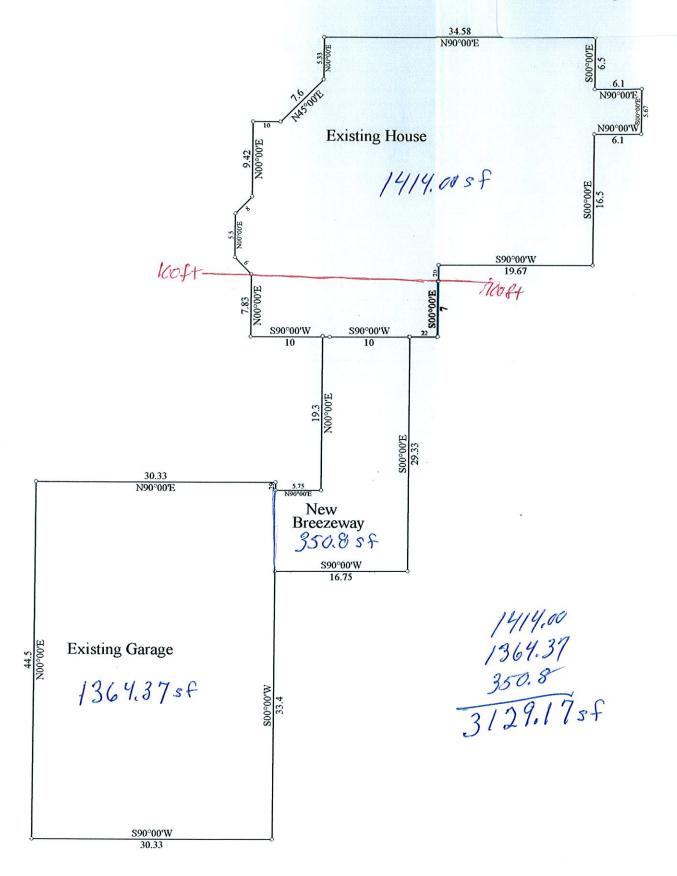
Aonathan M. Stewart

Professional Land Surveyor No. 2327 (ME)

Cc: Mike & Wendy Young







	66,646.80 sf 15+13/2	2,100.00 ROAD	64,546.80	10% lot coverage	6,454.68 allowable lot covera	4,113.17 building coverage	2,341.51 available	
	43,560 sf/ac							
Lot 21	1.53 acres		1,414.00	1,364.37	350.80	864.00	120.00	7
Map 12			house	garage	breezeway	garage	Shed	

PROPERTY ASSESSMENT RECORD

TOWN OF LAMOINE, MAINE

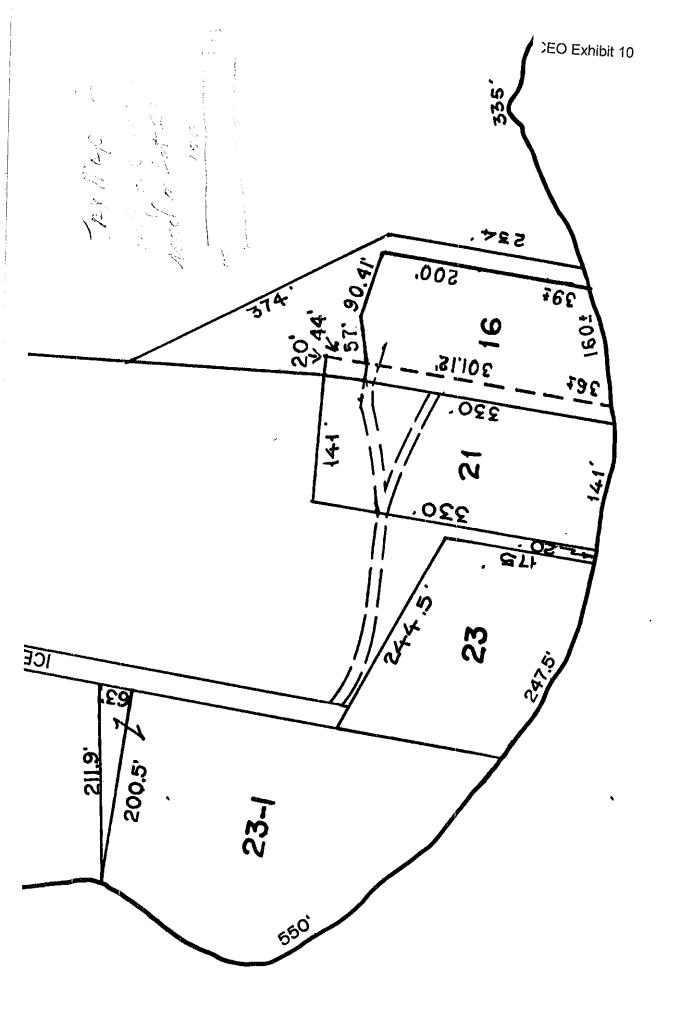
15/00 373,500 63300 COMM. INFL. CEO Exhibit 9 Page 1 SUMMARY LAND FACTORS OTHER CARDS BLDGS. BLDGS. BLDGS. TOTAL OTHER F. TOTAL TOTAL BLDGS. TOTAL BLDGS. TOTAL LAND BLDGS. BLDGS. BLDGS. TOTAL TOTAL TOTAL LAND LAND CAND LAND CAND LAND LAND PP TOPOGRAPHY MINUS 95 -61 61 61 61 VACANCY SEMI-IMP ROLLING SWAMPY ACCESS ROUGH CARD SHAPE LEVEL HIGH 9/95 RV MAH Est Some type Of Dil Hea LOW ₹ * SIZE USE 272,200 252,000 000/1/ 6200 VALUE 7/14/93 Hearing DECLINED RESIDENTIAL DEPR SEASONAL OTHER REMARKS: CONDO AREA TRENDS DEPR TOTAL STATIC N RET ST APARTMENT LOT COMPUTATIONS TOTAL LAND VALUATION SINGLE FAMILY TWO FAMILY FR FT PRICE 590 IMPROVING 9 300,000 7550 14,000 PRICE DEPTH X 200 BK 48 PRICE ACRES DATE 1.53 83. DEPTH LOCATION Ice House F F CLASSIFICATION IMPROVEMENTS FRONT ACRES FRONT ACRES Dorothy HOUSE LOT FRONTAGE ACREAGE ACREAGE WASTE TOTAL BASE 7 NOTES RECORD OF OWNERSHIP LOCATION SUB. LOT Thomas 5 3 astrin MAP 3

RECORD RO
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Shoreland Zone Map Town of Lamoine

Town_Line

Surface Water

Lamoine State Park

Zones

Resource Protection

Limited Residential

Limited Commercial

Commercial Fisheries / Maritime Activities

Stream Protection

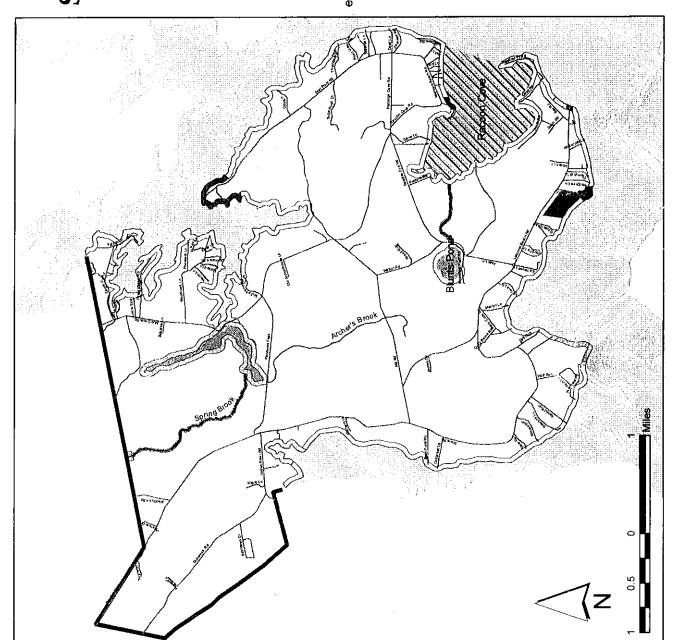
All zones are 250' from Normal High Water except for the Stream Protection Zone which is 75'.

Note: The Maine Department of Environmental Protection designated Raccoon Cove a Designated Wildlife Habitat in May, 2006

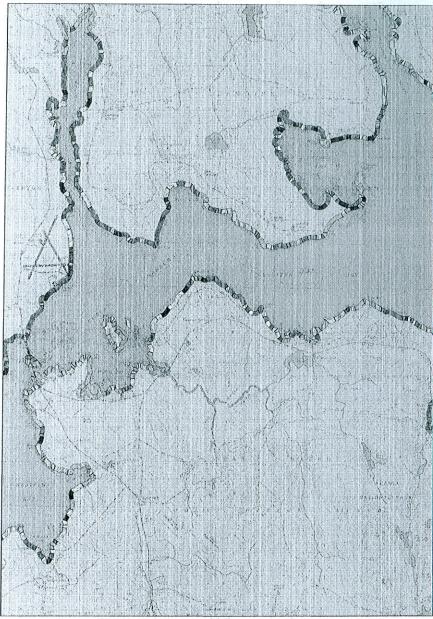
Data Sources: Town of Lamoine Maine Office of GIS

College of the Atlantic

Map prepared by College of the Atlantic GIS Laboratory January 2007



Coastal Bluffs



CONFOUR INTERVAL SMEITERS



Classification of Coastal Bluffs



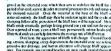
Stable

CEO Exhibit 12 Page 1



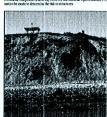


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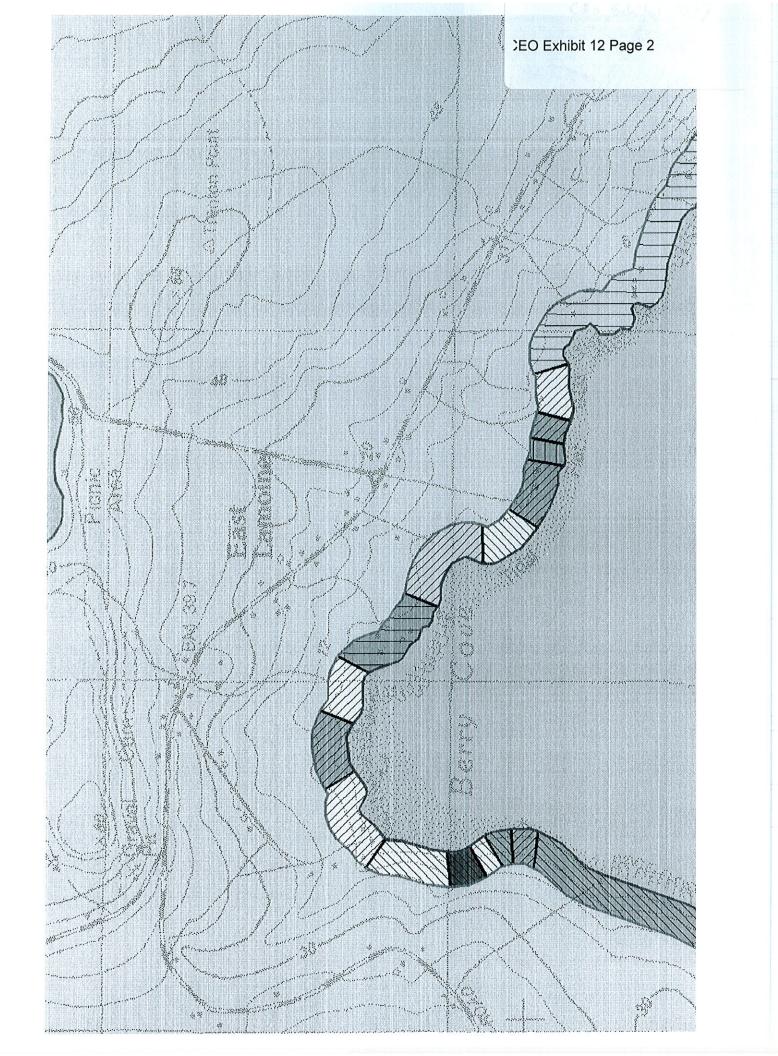




Ton, u	Highly unstable blaff	Unstable bluff	Subtr bodf	Non-bluff shoreline	Uninappul shorehre
Bar Harbor	9.4	23	14	80	6.2
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Note: Length of bluff types in the table above are in miles. Distances are only for the town a Sendine show n on this map, not for the eather now not measured lengths.

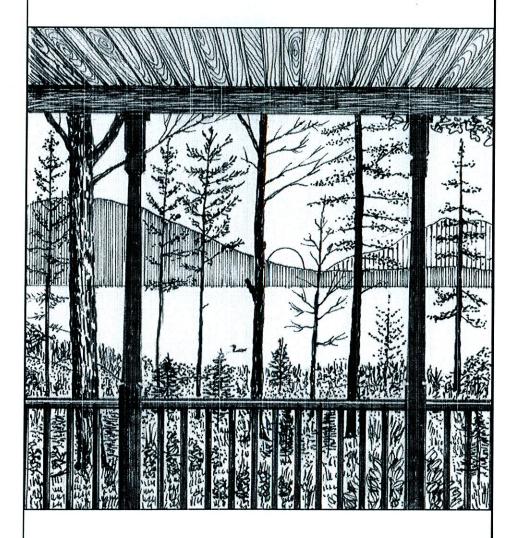




CEO Exhibit 13 Page 1

MAINE SHORELAND ZONING

A HANDBOOK FOR SHORELAND OWNERS



Maine Department of Environmental Protection

Spring, 2008

Publication Number: DEPLW0674-D08

NON-CONFORMANCE

"Non-conforming" is the term used to describe buildings, lots, and uses that do not meet current ordinance standards. Local ordinances are written, in part, with the aim of reducing non-conformities over time. There are, however, some allowances for limited improvements in nonconforming situations. Generally, a non-conforming condition shall not be allowed to become more non-conforming.

Non-Conforming Structures

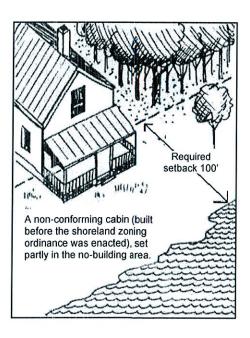
Non-conforming structures are usually buildings that predate the existence of the ordinance and are sited too close to the water, including distances from tributary streams. They can, however, be expanded under certain conditions, as outlined below. A typical non-conforming structure is a seasonal cabin, partially or wholly within the current setback area.

Repair and Maintenance

Non-conforming uses and structures may be repaired and maintained, without a permit, provided no expansion occurs. Check with your Code Enforcement Officer to determine whether other local building codes require a permit for any repair or maintenance.

No Expansion toward the Water

The law does not permit any expansion, including decks or patios, towards the water or wetland if the structure is already less than the required setback from the water or wetland.

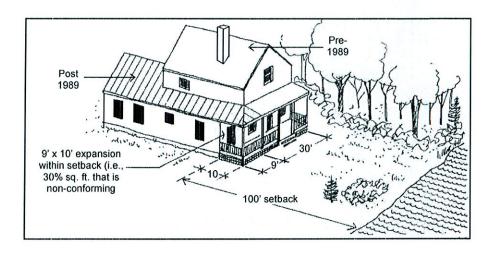




Part Two - Shoreland Zoning Regulations

The Thirty Percent Expansion Rule

A non-conforming structure that existed on January 1, 1989 may be expanded by less than 30% during the remainder of its lifetime. The 30% is based on both the floor area and the volume of the structure as it existed on January 1, 1989, but only applies to the part of the building that is within the required setback. "Floor area" includes all floors, porches, and decks; "volume" includes spaces that are within the roof and fixed exterior walls.



BASEMENTS, RELOCATIONS, AND RECONSTRUCTION

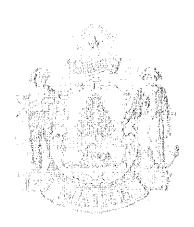
Basements

Whenever any type of permanent foundation structure (i.e. slab, frost wall, full foundation) is constructed under a non-conforming structure, the structure and new foundation must be placed to meet the shoreline setback requirement to the greatest practical extent, as determined by the local planning board. Additionally, if a new or replacement basement does not extend past the exterior dimension of the structure, and does not raise the structure by more than 3 feet, it is not considered an 'expansion', and does not count toward the 30% or alternative expansion provision.

Relocations

A non-conforming structure can be moved, provided it meets setback requirements to the greatest practical extent and that sewage disposal requirements can be met. When the relocation of a structure requires removal of vegetation within the setback area, vegetation must be replanted to compensate for that removal. Additionally, the area within the setback from which the relocated structure was moved must be

MUNICIPAL CODE ENFORCEMENT OFFICERS TRAINING AND CERTIFICATION MANUAL



Shoreland Zoning With Incorporation of Best Management Practices

184 State Street, Augusta, Maine 04333 www.maine.gov/spo

Executive Department ~ State Planning Office July 2008

J. Nonconformance

1. Expansions of Nonconforming Structures

This provision of the law should not be overlooked! If violations occur, the municipality and landowner are subject to potential legal action, fines, and reconstruction costs, and landowners may not be able to sell their property because lenders are justifiably unwilling to hold mortgages on property which violates the local ordinance and State law. The *Guidelines* address this provision in Section 12.C.1.

The reader should review definitions from **Section 17** of the *Guidelines* that are especially relevant to this provision. These include: accessory structure (or use), basement, expansion of a structure, floor area, foundation, increase in nonconformity of a structure, nonconforming structure, principal structure, setback, structure, and volume of a structure.

As discussed in Chapter 2, a **nonconforming structure** is one that does not meet one or more of the following dimensional requirements: shoreline setback, height, or lot coverage. It is allowed to remain solely because it was in lawful existence at the time the ordinance or subsequent amendments took effect.

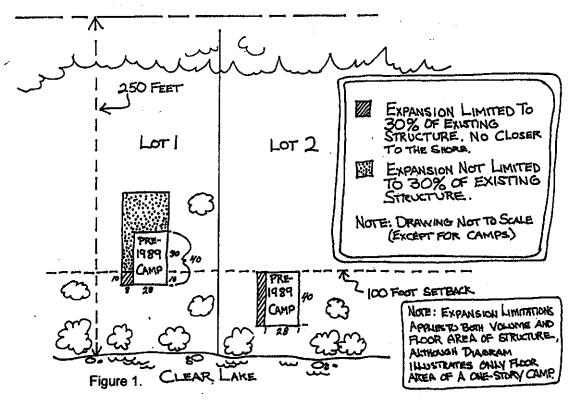
Nonconforming structures can be maintained and improved, without a permit, as part of normal upkeep. However, new additions, expansions, replacements, relocations, or changes in use require a permit from municipal officials before work can begin.

The use of a nonconforming structure can be changed provided that the **new use will** have no greater adverse impact on the water body or wetland, on the property itself, or on adjacent properties. The Planning Board makes that determination.

There are several limitations imposed on nonconforming structures that do not meet setback from the water. These include:

• The statute limits the expansion of any and only that portion of the structure, which does not meet the shoreline setback requirement, to less than 30% of the existing floor area or volume as of January 1, 1989. For example, if only a 10' x 28' section of a 40' x 28' building is nonconforming as to setback, only the 10' x 28' section is subject to the floor area and volume limitation. The remainder of the building can be expanded in compliance with other applicable standards, including lot coverage limitations. (see figure 1.)

There are several reasons for the 30% expansion limitation. However, the primary goal is to balance the need to maintain vegetated areas near the shoreline in order to protect water quality and control stormwater runoff, and to preserve the natural character of Maine's shoreland areas, while providing some expansion potential for structures which are closer to the shoreline than current standards allow.



- The 30% expansion rule applies to all affected structures as of January 1, 1989. Any expansion after that date must count toward the 30% lifetime allowance of the nonconforming portion of the structure. Smaller expansions must be cumulatively recorded and limited to less than 30%.
- No expansions may make the structure more nonconforming. For example, regarding water and wetland setback requirements, no structure that is less than the required setback from the water or wetland, can be expanded toward the water or wetland. Similarly, a structure, which exceeds the height limitation, cannot be expanded upward. The same is true for the lot coverage limitation. If the buildings, driveways, and other non-vegetated areas already exceed the total lot coverage limitation, these areas cannot be expanded to further increase the lot coverage. Although the *Guidelines* do not require structures to be set back a minimum distance from roads and side lot lines, many local ordinances do contain such limitations and must be considered.
- A foundation may be added to a nonconforming structure, provided that the structure and new foundation are placed such that the setback requirement is met to the greatest practical extent. A basement addition or enlargement will

C. Non-conforming Structures

1. Expansions:

A non-conforming structure may be added to or expanded after obtaining a permit from the same permitting authority as that for a new structure, if such addition or expansion does not increase the non-conformity of the structure and is in accordance with sub paragraphs (a) and (b) below.

Further Limitations:

- a. Any portion of a structure existing on January 1, 1989 that is less than the required setback from a water body, tributary stream or wetland may be expanded, as measured in floor area or volume, by less than 30% during the lifetime of the structure. If a replacement structure conforms with the requirements of Section 12 C(3) and is less than the required setback from a water body, wetland or tributary stream, the replacement structure may not be expanded if the original structure has been expanded 30% in floor area or volume.
- b. Construction or enlargement of a foundation beneath the existing structure shall not be considered an expansion of the structure provided that
 - i. the structure and new foundation are placed such that the setback requirement is met to the greatest practical extent as determined by the Planning Board, basing its decision on the criteria specified in subsection 2.;
 - ii. the completed foundation does not extend beyond the exterior dimensions of the structure; and
 - iii. the foundation does not cause the structure to be elevated by more than three (3) additional feet.
- c. No structure which is less than the required setback from the normal highwater line of a water body, tributary stream, or upland edge of a wetland shall be expanded toward the water body, tributary stream, or wetland.

E. Non-conforming Lots

1. Non-conforming Lots:

A non-conforming lot of record as of the effective date of this Ordinance or amendment thereto may be built upon, without the need for a variance, provided that such lot is in separate ownership and not contiguous with any other lot in the same ownership, and that all provisions of this Ordinance except lot area, lot width and shore frontage can be met. Variances relating to setback or other requirements not involving lot area, lot width and shore frontage shall be obtained by action of the Board of Appeals.

A. Limited Residential District

The Limited Residential District includes those areas suitarecreational development except for those areas that fall within the 100 year Flood Plain, which are designated as Resource Protection Districts.

TABLE 1. LAND USES IN THE SHORELAND ZONE

	Land Uses	<u> </u>				
		LR	LC	CFMA	SP	RP
1	Agriculture	CEO ³	CEO ³	NO	CEO ³	CEO ³
2	Aquaculture	NO	PB	PB	PB	PB
3	Bunkhouses	NO	NO	NO	NO	NO
4	Campgrounds	РВ	PB	no	no	no
5	Clearing of vegetation for approved construction and other allowed uses	yes	yes	yes	CEO	CEO
6	Conversions of seasonal residences to year-round residences	LPI	LPI	no	LPI	no
7	Emergency operations	yes	yes	yes	yes	yes
	Essential services	PB	PB	PB	PB ⁶	PB ⁶
	Filling and earthmoving of < 10 cubic yards	yes	yes	yes	CEO	CEO
	Filling and earthmoving of > 10 cubic yards	CEO	CEO	CEO	PB	PB
	Fire prevention activities	yes	yes	yes	yes	yes
	Forest management activities except for timber harvesting	yes	yes	yes	yes	yes
	Home occupations	PB	PВ	PB	NO	no
	Individual, private campsites	CEO	CEO	CEO	CEO	CEO
	Marinas	PB	PB	PB	NO	no
	Mineral exploration	NO	NO	NO	NO	NO
	Mineral extraction including sand and gravel extraction	NO	NO	NO	NO	NO
18	Motorized vehicular traffic on existing roads and trails	yes	yes	yes	yes	yes
19	hunting, fishing and hiking	yes	yes	yes	yes	yes
	Parking facilities	PB	PB	P8 ⁵	no	no
21	Pathway within 100' of median high water	CEO	CEO	CEO	CEO	CEO
22	Piers, docks, wharfs, bridges and other structures and uses extending over or below the normal high-water line or within a wetland					
	a. Temporary	CEO	CEO	CEO	CEO	CEO
	b. Permanent	PB	PB	PB ⁵	PB	PB
23	Principal Structures and uses					
	A. One and two family residential	CEO	CEO	no	NO	no
	B. Multi-unit residential	PB	PB	no	no	no
	C. Commercial	no	PB	PB ⁵	no	no
	D. Industrial	no	no	PB ⁵	no	no
	E. Governmental and Institutional	no	PB	PB⁵	no	no
	Small non-residential facilities for educational, scientific or nature interpretation purposes.	CEO	CEO	PB ⁵	₽B⁴	РВ
_	Private sewage disposal systems for allowed uses	LPI	LPI	LPI	LPINO	no
25	Public and private recreational areas involving removal or addition of more than 10 cubic yards of soils and minor structural development.	PBCEO	CEO	CEOPB⁵	PBNO	PBNC
6	Road and driveway construction	CEO	CEO	CEO⁵	РВ	no ⁸
	Service drops, as defined, to allowed uses	yes	yes	yes	CEO	CEO
	Signs	CEO	CEO	CEO	CEO	CEO
	Soil and water conservation practices	yes	yes	yes	yes	yes
	Structures accessory to allowed uses	CEO	CEO	PB	PB ⁴	PB
-		yes	yes	yes	yes	yes
	Timber Harvesting	CEO	CEO	CEO	CEO	CEO1
		CEO	CEO	CEO	CEO	CEO
		CEO	CEO	CEO	CEO	CEO
		PB	PB	PB	PB	PB
		yes	yes	yes	yes	yes

NOTE: A person performing any of the following activities shall require require a permit from the Department of Environmental Protection pursuant to Title 38 M.R.S.A., Section 480-C, if the activity occurs in, on, over or adjacent to any freshwater or coastal wetland, great pond, river, stream or brook and operates in such a manner that material or soil may be washed into them:

A. Dredging, bulldozing, removing or displacing soil, sand vegetation or other materials;

B. Draining or otherwise dewatering;

C. Filling, including adding sand or other material to a sand dune; or

D. Any construction or alteration of any permanent structure.

Section 15. LAND USE STANDARDS

All land use activities within the shoreland zone shall conform with the following provisions, if applicable.

A. Minimum Lot Standards

	Minimum Lot	Minimum Shore
	Area	Frontage
	(square feet)	(feet)
1. Minimum Lot Size	40,000	200
2. Residential per dwelling unit		
a. Within the Shoreland Zone Adjacent to	40,000	200
Tidal Areas		
b. Within the Shoreland Zone Adjacent to	40,000	200
Non-Tidal Areas	Abr	
3. Governmental, Institutional, Commercial		
or Industrial per principal structure		7.
a. Within the Shoreland Zone Adjacent to	60,000	300
Tidal Areas Exclusive of Those Areas		
Zoned for Commercial Fisheries and		
Maritime Activities	ь	
b. Within the Shoreland Zone Adjacent to	NONE	NONE
Tidal Areas Zoned for Commercial		
Fisheries and Martime Activities		
c. Within the Shoreland Zone Adjacent to	60,000	300
Non-Tidal Areas		
4 Public and Private Recreational Facilities		
a. Within the Shoreland Zone Adjacent to	60,000	300
Tidal and Non-Tidal Areas		

¹ In RP not permitted within 75 feet of the normal high-water line of great ponds, except to remove safety hazards

² Requires permit from the Code enforcement Officer if more than 100 square feet of surface area, in total, is disturbed

³ See Section 15M (Agriculture)

⁴ Provided that a variance from the setback requirement is obtained from the Board of Appeals

⁵ Functionally water-dependent uses and uses accessory to such water dependent uses only

⁶ See further restrictions in Section 15 (K)(2)

⁷ Except when area is zoned for resource protection due to Flood Plain criteria in which case a permit is required from the Planning Board

⁸ Except to provide access to permitted uses within the district, or where no reasonable alternative route or location is available outside the RP area, in which case a permit is required from the PB

5. If more than one residential dwelling unit, more than one governmental, institutional, commercial or industrial principal structure, or more than one public or private recreational facility is constructed on a single parcel, all dimensional requirements, including shore frontage, shall be met for each additional unit, principal structure, or facility.

When determining whether dimensional requirements are met, only land area within the shoreland zone shall be considered.

- 6. Land below the normal high-water line of a water body or upland edge of a wetland and land beneath roads serving more than two (2) lots shall not be included toward calculating minimum lot area.
- 7. Lots located on opposite sides of a public or private road shall be considered each a separate tract or parcel of land unless such road was established by the owner of land on both sides thereof after September 22, 1971.
- 8. The minimum width of any portion of any lot within one hundred (100) feet, horizontal distance, of the normal high-water line of a water body or upland edge of a wetland shall be equal to or greater than the shore frontage requirement for a lot with the proposed use.
- 9. Lots shall meet or exceed the minimum lot standards of the Building Code, Town of Lamoine.
- B. Required Setbacks and other Structure Standards
 - 1. Setbacks from Normal High-Water and Flood Plain Boundaries

All new principal and accessory structures shall be set back at least one hundred (100) feet from the normal high-water line of any water bodies, tributary streams, or the upland edge of a wetland, except:

- a. in the Commercial Fisheries/Maritime Activities District there shall be no minimum setback if uses are functionally water-dependent; or
- b. when dictated otherwise by the Lamoine Flood Plain Management Ordinance.

The one hundred (100) foot setback mark must be approved by the Code Enforcement Officer prior to any work being done or, in cases where a structure or activities are to be within 125 feet of normal high-water line, the setback mark must be marked with stakes set by a registered surveyor at the owner's expense and a letter from said surveyor attached to the application for shoreland permit.

2. Coastal Bluffs

For principal structures, water and wetland setback measurements shall be taken from the top of a coastal bluff that has been identified on Coastal Bluff maps (available at the Town Hall) as being "highly unstable" or "unstable" by the Maine Geological Survey pursuant to its "Classification of Coastal Bluffs" and published on the most recent Coastal Bluff map. If the applicant and the permitting official(s) are in disagreement as to the specific location of a "highly unstable" or "unstable" bluff, or where the top of the bluff is located, the applicant may at his or her expense, employ a Maine Registered Professional Engineer, a Maine Certified Soil Scientist, a Maine State Geologist or other qualified individual to make a determination. If agreement is still not reached, the applicant may appeal the matter to the Board of Appeals.

5. Total Area

The total area of all structures, parking lots and other non-vegetated surfaces within the shoreland zone shall not exceed ten (10) percent of the lot or a portion thereof located within the shoreland zone, including land area previously developed, except in the Commercial Fisheries/Maritime Activities District, where lot coverage shall not exceed seventy (70) percent.

6. Notwithstanding the requirements stated above, stairways or similar structures may be allowed with a permit from the Code Enforcement Officer, to provide shoreline access in areas of steep slopes or unstable soils provided that the structure is limited to a maximum of four (4) feet in width; that the structure does not extend below or over the normal highwater line of a water body or upland edge of a wetland; (unless permitted by the Department of Environmental Protection pursuant to the Natural Resources Protection Act, Title 38, Section 480-C or its successor statute); and that the applicant demonstrates that no reasonable access alternative exists on the property.

Increase in nonconformity of a structure — any change in a structure or property which causes further deviation from the dimensional standard(s) creating the nonconformity such as, but not limited to, reduction in water body, tributary stream or wetland setback distance, increase in lot coverage, or increase in height of a structure. Property changes or structure expansions which either meet the dimensional standard or which cause no further increase in the linear extent of nonconformance of the existing structure shall not be considered to increase nonconformity. For example, there is no increase in nonconformity with the setback requirement for water bodies, wetlands, or tributary streams if the expansion extends no further into the required setback area than does any portion of the existing nonconforming structure. Hence, a structure may be expanded laterally provided that the expansion extends no closer to the water body, tributary stream, or wetland than the closest portion of the existing structure from that water body, tributary stream, or wetland. Included in this allowance are expansions which in-fill irregularly shaped structures.